

# WISCONSIN LEGISLATIVE WRAP-UP & VOTING RECORD

2005-2006 Legislative Gession



Wisconsin Manufacturers & Commerce

# 2005-2006



#### INTRODUCTION

The Wisconsin Manufacturers & Commerce (WMC) is a voluntary business association whose primary mission is to advance public policies that help build a stronger economy for our families, our communities, and Wisconsin's future.

Every two years, the WMC Board of Directors develops a proactive legislative agenda to serve as a blueprint for policymakers whose goal is to grow Wisconsin's economy. WMC's team of lawyers, policy experts, and public relations professionals work to advance this agenda through the biennial legislative cycle by working with legislators in both houses and the governor. At the same time, they work to ensure that harmful legislation — raising taxes, or imposing unnecessary new regulation — is defeated.

The following is a report on the outcome of the 2005-2006 biennial legislative session, including a roll call showing how members of the Senate and Assembly voted on the key issues.

### 100% Pro-Business Legislators

WMC's proactive legislative agenda is a blueprint for improving Wisconsin's business climate which will help grow our economy and create new jobs. The following is a list of legislators who have a 100% voting record on WMC issues. They clearly understand the connection between a strong economy and the quality of life we enjoy in Wisconsin. We salute these 100% pro-business legislators — they deserve our thanks and support.

Senator Alberta Darling (R-River Hills) Senator Ted Kanavas (R-Brookfield)

Senator Joe Leibham (R-Sheboygan)

Senator Cathy Stepp (R-Sturtevant)

Senator Glenn Grothman (R-West Bend)

Representative Mark Honadel (R-South Milwaukee)

Representative Jean Hundertmark (R-Clintonville)

Representative Suzanne Jeskewitz (R-Menomonee Falls)

Representative Dean Kaufert (R-Neenah)

Representative Steve Kestell (R-Elkhart Lake)

Representative Daniel LeMahieu (R-Oostburg)

Representative Dan Meyer (R-Eagle River)

Representative Phil Montgomery (R-Ashwaubenon)

Representative Scott Newcomer (R-Hartland)

Representative Ann Nischke (R-Waukesha)

Representative Don Pridemore (R-Hartford)

Representative Kitty Rhoades (R-Hudson)

Representative Jeff Stone (R-Greendale)

Representative Pat Strachota (R-West Bend)



### **KEY TO SYMBOLS**

Each Senate and Assembly bill used in the ratings is described separately and is identified by a number that corresponds to the numbers at the top of the columns of tabular information.

Supported our position



Opposed our position



Absent



Not in office

Did not vote



Note: the percentage calculations were made using only  $\checkmark$  and X.

## SENATE

### 1) JOB CREATION ACT II/REGULATORY REFORM - AB 277

The Legislature passed a WMC-backed bill that enhances the rights of DNR permit holders to challenge specific emission limitations in their air pollution operating permits if they believe the DNR has made a legal or technical error. **Governor Doyle signed this bill into law.** The vote recorded is on concurrence.

### 2) LIMITING MANUFACTURERS LIABILITY UNDER THE RISK CONTRIBUTION THEORY – SB 402

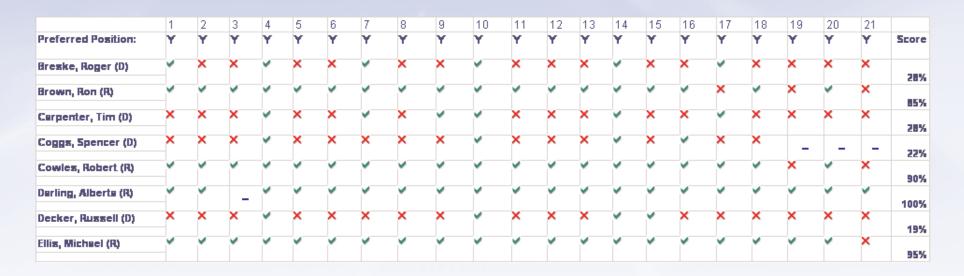
The Legislature passed a WMC-backed bill that would reestablish the long-standing legal principle that a plaintiff must prove that the product that harmed them was in fact manufactured by a specific defendant. The bill reverses the Supreme Court's *Thomas* decision, which allows an individual to sue a group of manufacturers who made similar products even if the individual cannot prove which manufacturer made the product that caused the harm. **Unfortunately, Governor Doyle vetoed this important bill.** The vote recorded is on passage.

#### 3) COMPREHENSIVE PRODUCT LIABILITY REFORM - SB 58

The Legislature passed a WMC-backed bill that will protect product manufacturers from lawsuits where damages arise from an open and obvious characteristic of a product, or result from product misuse, alteration, or modification. The bill also limits application of joint and several liability in product liability cases so that a manufacturer is responsible only for their proportionate share of any damage award. **Unfortunately, Governor Doyle vetoed this important bill.** The vote recorded is on passage.

### 4) MUNICIPAL GOVERNMENT EFFICIENCY - SB 79

The Legislature passed a number of bills allowing local units of government to combine police and fire protection services with adjoining communities, or contract for law enforcement service with a county. These WMC-backed bills will help increase efficiency and lower the cost of local government services. **These bills were signed into law by the Governor.** The vote recorded is on passage.



### 5) SCHOOL DISTRICT REFERENDA – SB 171

The Legislature passed a WMC-backed bill - that would require referenda initiated by school boards to borrow money or exceed revenue limits - be held during regularly scheduled Spring and Fall elections. **Unfortunately, Governor Doyle vetoed this important bill.** The vote recorded is on passage.

### 6) PRE-EMPTION OF LOCAL MINIMUM WAGE ORDINANCES – AB 49

The Legislature passed a WMC-backed bill that pre-empts local units of government from enacting minimum wage laws that establish higher local minimum wages than the statewide standard. **This bill was signed into law by Governor Doyle.** The vote recorded is on concurrence.

### 7) TRANSMISSION LINE CONSTRUCTION, USE OF PUBLIC LANDS – AB 437

The Legislature passed this WMC-backed bill which requires the conveyance of public property to a public utility for the construction of electric transmission lines. Specifically, enactment of this bill prevented certain counties from unilaterally holding up construction of the state-approved Arrowhead-Weston transmission line. **This legislation was signed into law by Governor Doyle.** The vote recorded is on concurrence.

### 8) STANDARDS FOR EXPERT TESTIMONY – SB 70

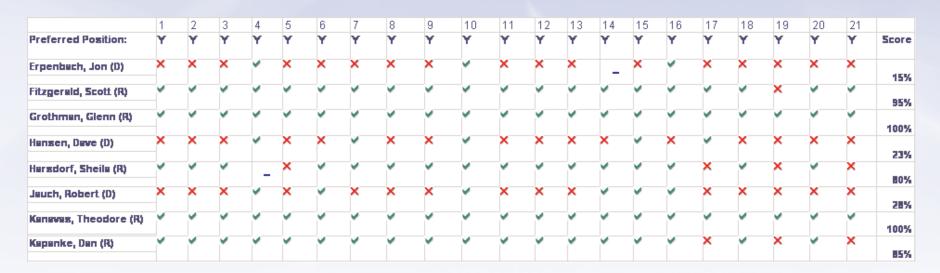
The Legislature passed a WMC-backed bill that will allow expert testimony in state court only if it is based on sufficient facts or data, and is the product of reliable principles and methods, which can be applied properly to the facts of the case. This is the standard in the federal court system and in the majority of other states. **Unfortunately, Governor Doyle vetoed this important bill.** The vote recorded is on passage.

### 9) PROPERTY TAX FREEZE - AB 58

This legislation would have limited the growth in the local property tax levy to no more than the percentage change in equalized value due to new construction. The freeze would have been effective for 2005-2007 tax years. WMC strongly supports a property tax freeze. **Unfortunately, the Governor vetoed this bill.** The vote recorded is on concurrence.

#### 10) UNEMPLOYMENT INSURANCE REFORM - SB 426

The Legislature passed a comprehensive package of unemployment insurance reforms, which includes the establishment of a clear standard under which benefits can be denied as a result of excessive absenteeism or tardiness. The bill was developed by the Unemployment Insurance Advisory Council, passed the Legislature and was signed into law by Governor Doyle. The vote recorded is on passage.



### SENATE

### 11) INTENT STANDARD FOR AWARDING PUNITIVE DAMAGES – SB 447

The Legislature passed this WMC-backed bill requiring a showing of intent to cause harm before punitive damages can be awarded in a tort suit. **Unfortunately, Governor Doyle vetoed this important bill.** The vote recorded is on passage.

### 12) LAWSUIT ABUSE - SB 425

WMC-backed legislation that places reasonable restrictions on the ability of the Wisconsin Attorney General to sue businesses under the nuisance statute. Businesses that are in compliance with all environmental laws and regulations should not be subject to these frivolous suits. **This legislation passed the Senate but died in an Assembly Committee.** The vote recorded is on passage.

### 13) TAX CREDIT FOR ENGINE R&D FACILITIES - SB 103

The Legislature passed a WMC-backed bill doubling, from 5 percent to 10 percent, the income tax credit for research expenses related to engine manufacturing and vehicle design research and amounts paid to construct and equip new facilities or expand existing facilities used in this state for qualified research. A Senate Amendment to this WMC-backed bill also applied the credit to lighting and fuel cell technology research. **This bill was signed into law by the Governor.** The vote recorded is on passage.

### 14) PEER REVIEW COMMITTEE PROTECTIONS - SB 578

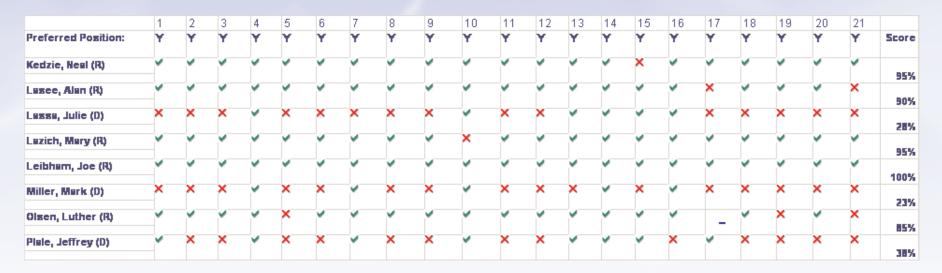
The Legislature passed a WMC-backed bill which would have restored the ability of health care providers to confidently use peer review committees. Peer review committees are a means by which healthcare providers create an environment within which they can identify errors, learn from their mistakes and thereby improve the quality of health care and patient safety. Unfortunately, some plaintiff's attorneys have successfully used, in litigation, the work of peer review committees and, as a result, have discouraged the use of these learning tools. **This legislation was vetoed by Governor Doyle.** The vote recorded is on passage.

### 15) FOREST PRODUCTS WEIGHT LIMIT - AB 678

This WMC-supported bill allows trucks hauling forest products (both raw forest products and intermediary lumber) to exceed current weight limits by 18,000 pounds, so long as certain technical specifications are met. **This bill passed the Legislature and was signed into law by Governor Doyle.** The vote recorded is on concurrence.

### 16) MEDICAL MALPRACTICE REFORM - AB 1073

The Legislature passed a WMC-backed bill that reestablished a \$750,000 cap on non-economic damages in medical malpractice cases. **This bill was signed into law by Governor Doyle.** The vote recorded is on concurrence.



#### 17) ETHANOL MANDATE – AB 15

This bill would require gasoline sold in Wisconsin be blended with ten percent ethanol. Unfortunately, the increased ozone pollution due to burning ethanol would require costly emission reductions from industry, according to a DNR report. WMC strongly opposed this bill. **The bill passed the Assembly, but was killed on the Senate floor.** The vote recorded is for indefinite postponement.

#### 18) HEALTH SAVINGS ACCOUNT TAX EXEMPTION - AB 4

The Legislature passed a WMC-backed bill that would provide a state tax exemption for health savings accounts to mirror the exemption that currently exists under federal law. Ultimately, this proposal was included in the State Budget. **Unfortunately, Governor Doyle vetoed the health savings account provision before signing the budget into law. Governor Doyle also vetoed AB 4 as stand-alone legislation.** The vote recorded is on concurrence.

### 19) CONSTITUTIONAL LIMITS ON TAXING & SPENDING – AJR 77. SSA 1

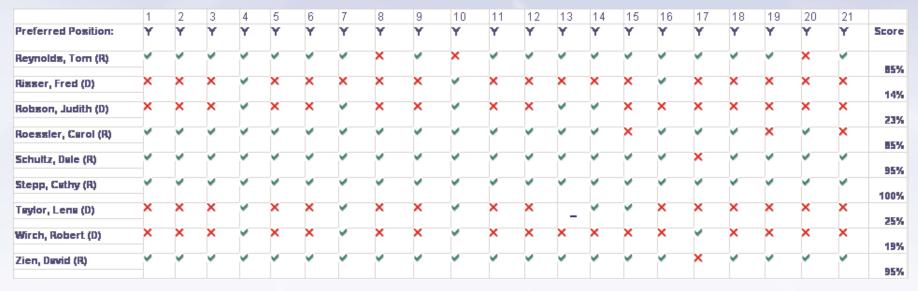
The Legislature considered various resolutions that would begin the process of amending the Wisconsin Constitution to limit state and local government spending and/or taxes. WMC strongly supported passage of a taxpayer protection amendment on first consideration during the spring floorperiod. While no single version of an amendment passed both houses of the Legislature, the votes on such a measure are historic and the fight to limit taxes and spending will begin again next session. The vote recorded is on adoption.

### 20) SHAREHOLDER LIABILITY - AB 1163

The Legislature passed a WMC-backed bill to repeal the provision of Wisconsin law creating personal liability for corporate shareholders for wages owed to employees of the business. **Governor Doyle signed this WMC-backed bill into law.** The vote recorded is on concurrence.

### 21) TAXPAYER PROTECTION AMENDMENT – SJR 63

The Legislature considered various resolutions that would begin the process of amending the Wisconsin Constitution to limit state and local government spending and/or taxes. WMC strongly supported passage of a taxpayer protection amendment on first consideration during the spring floorperiod. While no single version of an amendment passed both houses of the Legislature, the votes on such a measure are historic and the fight limit taxes and spending will begin again next session. The vote recorded is on passage.



### 1) WISCONSIN JOBS PRESERVATION ACT - AB 778

The Legislature passed a WMC-backed bill that would reestablish the long-standing legal principle that a plaintiff must prove that the product that harmed them was in fact manufactured by a specific defendant. The bill reverses the Supreme Court's Thomas decision, which allows an individual to sue a group of manufacturers who made similar products even if the individual cannot prove which manufacturer made the product that caused the harm. **Unfortunately, Governor Doyle vetoed this important bill.** The vote is recorded on passage.

### 2) FREIGHT TRAIN CREW SIZE MANDATE - AB 287

WMC opposed this bill which would have required additional crew members be present in the cab of the lead control locomotive at all times that a railroad train or locomotive is in motion. Such a requirement would have increased freight rail shipping costs for Wisconsin businesses, with no discernable safety benefit. **The Assembly passed AB 287. The bill was killed in a Senate Committee.** The vote recorded is on passage.

### 3) HEALTH SAVINGS ACCOUNT TAX EXEMPTION - AB 4

The Legislature passed a WMC-backed bill that would provide a state tax exemption for health savings accounts to mirror the exemption that currently exists under federal law. Ultimately, this proposal was included in the State Budget. **Unfortunately, Governor Doyle vetoed the health savings account provision before signing the budget into law. Governor Doyle also vetoed AB 4 as stand-alone legislation.** The vote recorded is on passage.

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	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	
Preferred Position:	Υ	N	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	N	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Score
Ainsworth, John (R)	~	-	~	×	~	~	~	~	~	~	~	~	×	~	~	~	~	~	~	-	-	~	~	~	×	~	~	87%
Albers, Sheryl (R)	-	×	~	~	~	~	~	~	~	~	~	~	×	~	~	×	~	~	~	~	~	~	~	~	×	~	~	84%
Ballweg, Joan (R)	~	×	~	~	~	~	~	~	<b>Y</b>	~	~	~	×	~	~	~	~	~	~	~	~	~	~	~	×	×	~	85%
Benedict, Chuck (D)	×	×	×	×	×	~	×	×	×	×	×	×	×	~	×	×	×	×	~	×	×	~	×	×	×	×	×	14%
Hercesu, Terese (D)	×	×	×	×	×	×	×	×	-	×	×	×	×	~	×	~	×	×	~	×	×	~	×	×	×	×	×	15%
Bies, Garey (R)	~	×	~	~	~	~	~	~	-	~	~	~	×	~	~	~	~	~	~	~	~	~	~	~	~	~	~	92%
Black, Spencer (D)	×	×	×	×	×	×	×	×	×	×	×	×	~	~	×	×	×	×	~	×	×	~	×	×	×	×	×	14%
Boyle, Frank (D)	×	×	×	×	×	×	×	×	×	×	×	×	~	~	×	~	×	×	×	~	×	~	×	×	×	×	×	18%
Colon, Pedro (D)	×	×	×	×	~	×	×	×	×	×	×	×	×	~	×	~	×	×	×	~	×	~	×	×	×	×	×	18%
Cullen, David (D)	×	×	×	×	~	~	×	×	×	×	×	×	~	~	×	×	×	×	×	×	×	~	×	×	×	×	×	18%
Davis, Brett (R)	~	×	~	~	~	~	~	~	~	~	~	~	×	~	~	~	~	×	~	~	~	~	~	~	×	~	~	85%
Fields, Jason (D)	×	×	-	-	~	×	×	×	×	×	×	×	×	~	×	×	×	×	~	~	×	~	×	×	×	×	~	24%
Fitzgerald, Jeff (R)	~	~	~	~	~	~	~	~	~	~	~	~	×	~	~	~	~	~	~	~	~	~	~	~	~	~	~	96%
Freeze, Stephen (R)	~	×	~	~	~	~	~	~	×	~	~	~	×	~	~	~	×	×	~	~	~	~	~	~	×	~	~	77%
Friske, Donald (R)	~	~	~	~	~	~	~	~	~	~	~	~	×	~	~	~	~	~	~	~	~	~	~	~	~	~	~	96%

### 5) FIXED RETURN ON EQUITY POWER PLANT FINANCING – SB 79

This bill creates a new financing option to build power plants in Wisconsin. The new mechanism, known as "fixed return on equity," sets, for the life of the power plant, certain financial factors via regulatory order. Such financial certainty and regulatory stability, WMC believes, will lead to more investment in much-needed generation projects. **This bill was signed into law by Governor Doyle.** The vote recorded is for concurrence.

### 6) JOB CREATION ACT II/REGULATORY REFORM - AB 277

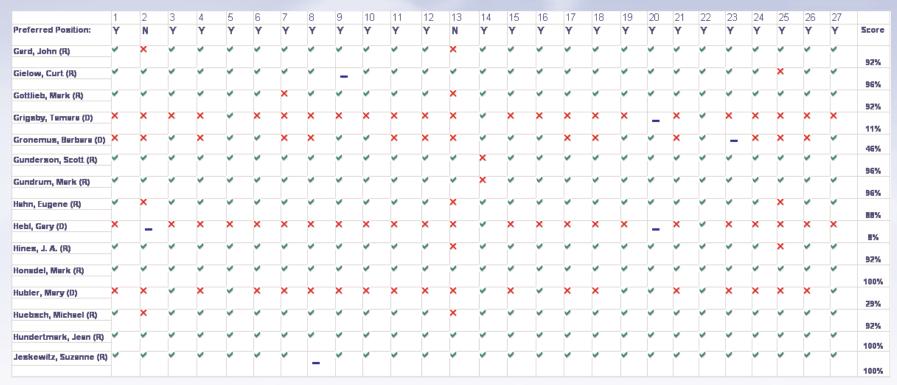
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### 7) OMNIBUS REGULATORY REFORM - AB 278

This bill included major regulatory and litigation reforms. The bill established standards for experts in civil litigation, clamped down on public nuisance lawsuits filed by state government against businesses, allowed tool and die manufacturers to place a lien on unpaid products, and ended shareholder liability for employee wages. Passed the Assembly; died in the Senate. However, two provisions – tool and die liens and shareholder liability reforms – passed and Governor Doyle signed. Another provision – expert witness testimony – passed and was vetoed. Nuisance litigation reform passed the Senate, but died in the Assembly. The vote recorded is on passage.

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Kaufert, Dean (R)	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	100%
Kerkman, Samantha (R	y	~	~	~	~	~	~	~	~	~	~	~	×	×	~	×	~	~	~	~	~	~	~	~	~	~	~	88%
Kessler, Frederick (D)	×	×	×	×	×	×	×	×	~	×	×	~	×	~	×	_	-	-	×	×	×	~	×	×	×	×	×	
Kestell, Steve (R)	٧	٧	٧	٧	٧	٧	٧	٧	٧	٧	٧	٧	٧	٧	٧	V	٧	٧	٧	٧	٧	٧	٧	٧	٧	V	٧	16%
Kleefisch, Joel (R)	~	~	~	~	~	~	~	~	~	~	<b>V</b>	~	¥	×	~	~	~	~	~	~	V	~	~	V	V	~	~	100%
Krawczyk, Judy (R)	_	_			_				~		<b>V</b>	_		×	_	_	×	×				_		_	×	,		96%
																		Ų.							Ų.			85%
Kreibich, Robin (R)	_	Ľ		Ľ						Ľ	Ľ	Ľ	<u></u>	<u></u>	Ľ_	_					Ľ			Ĺ	Ĺ_		Ľ_	76%
Kreuser, James (D)	×	×	×	×	•	_	×	×	•	×	×	×		~	×	×	×	×	×		×	•	×	×	×	×	×	25%
Krusick, Peggy (0)	~	×	×	×	~	~	×	×	×	×	×	×	~	~	×	×	×	×	×	~	×	~	×	×	×	×	×	25%
Lemb, Andy (R)	~	~	~	~	~	~	~	~	~	~	~	~	×	~	~	~	×	×	-	~	~	-	~	~	×	~	-	83%
Lusee, Frank (R)	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	~	<b>Y</b>	~	~	~	~	~	~	×	~	
Lehmen, John (D)	×	×	×	×	×	×	×	×	×	×	×	×	¥	~	×	~	×	×	×	×	×	~	×	×	×	×	~	96%
LeMahieu, Daniel (R)	~	~	~	~	~	~	~	~	~	V	~	~	¥	~	¥	~	~	~	V	V	~	¥	V	~	~	V	~	18%
Loeffelholz, Gube (R)	~	~	~	~	~	<b>V</b>	_	~	V	V	~	<b>y</b>	X	V	<b>V</b>	~	<b>V</b>	<b>V</b>	V	V	~	V	V	~	×	~	~	100%
Lothien, Thomes (R)													×	×		×												92%
Louisin, mornes (rq	-												[	[														88%

### 14) UNEMPLOYMENT INSURANCE REFORM – SB 426

The Legislature passed a comprehensive package of unemployment insurance reforms, which includes the establishment of a clear standard under which benefits can be denied as a result of excessive absenteeism or tardiness. The bill was developed by the Unemployment Insurance Advisory Council and passed the Legislature without amendment. **Governor Doyle signed this WMC-backed bill into law.** The vote recorded is on concurrence.

### 15) HIGHER EDUCATION TAX CREDIT - AB 297

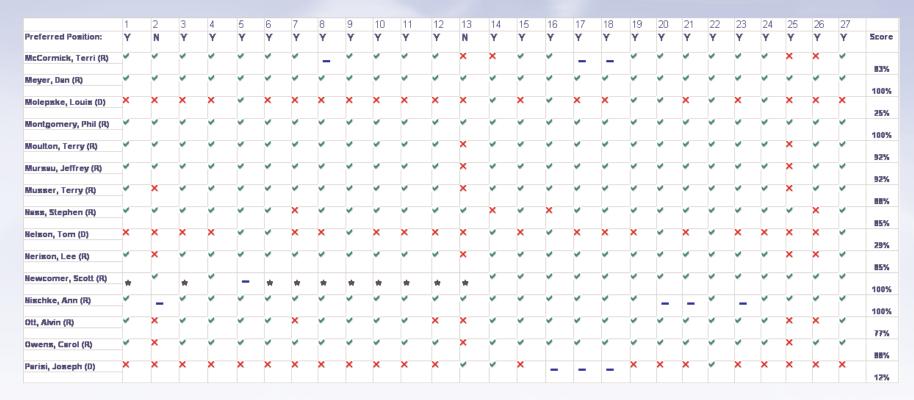
The Assembly passed an income and franchise tax credit of 50 percent of costs for businesses that pay tuition for an individual to attend a university, college, or technical college. WMC strongly supports this bill because it helps businesses match education and skill levels with the demands of the job market while directly encouraging employers to participate in the education of their workforce. **Unfortunately, the Senate failed to act on this bill.** The vote recorded is on passage.

### 16) FOREST PRODUCTS WEIGHT LIMIT - AB 678

This WMC-supported bill allows trucks hauling forest products (both raw forest products and intermediary lumber) to exceed current weight limits by 18,000 pounds, so long as certain technical specifications are met. **This bill passed the legislature** and was signed into law by Governor Doyle. The vote recorded is on passage.

### 17) PRIVATIZED LOCAL SERVICES - AB 268

The Assembly passed legislation which authorizes the solicitation of bids, under certain circumstances, for privatizing municipal services currently performed by public unions. By encouraging additional scrutiny of local service contracts, this bill advances WMC's fiscal policy agenda of consolidation and cost savings at the local level. **Unfortunately, the Senate failed to act on this bill.** The vote recorded is on passage.



#### 18) MUNICIPAL UNION CONTRACTS - AB 857

The Assembly passed legislation which prohibits the state from requiring increases in municipal employee compensation through the state mediation/arbitration system to more than the amount spent under the previous agreement increased by any state revenue or spending limits. This WMC-backed bill advances WMC's fiscal policy agenda. **Unfortunately, the Senate failed to act on this bill.** The vote recorded is on passage.

### 19) MEDICAL MALPRACTICE REFORM - AB 1073

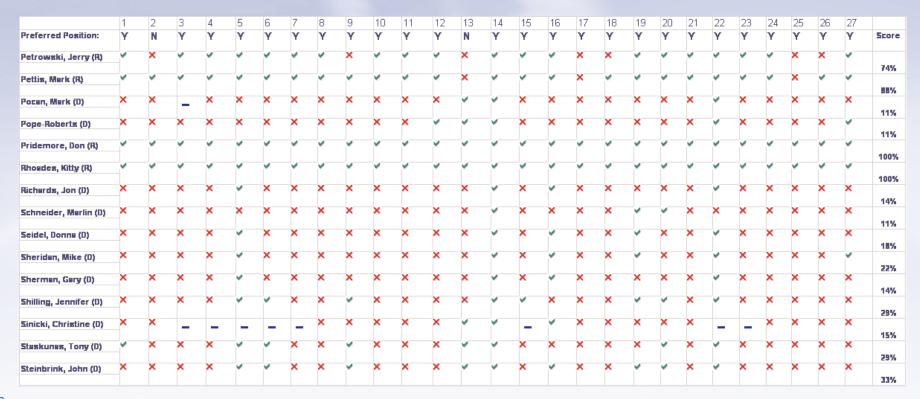
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### 21) INTENT STANDARD FOR THE AWARDING OF PUNITIVE DAMAGES – SB 447

The Legislature passed this WMC-backed bill requiring a showing of intent to cause harm before punitive damages can be awarded in a tort suit. **Unfortunately, Governor Doyle vetoed this important bill.** The vote recorded is on concurrence.



### 22) MUNICIPAL GOVERNMENT EFFICIENCY – AB 79

The Legislature passed a number of bills allowing local units of government to combine police and fire protection services with adjoining communities, or contract with a county for law enforcement services. These WMC-backed bills will help increase efficiency and lower the cost of local government services. **These bills were signed into law by the Governor.** The vote is recorded on passage.

### 23) TAX ADMINISTRATION REFORM - AB 968

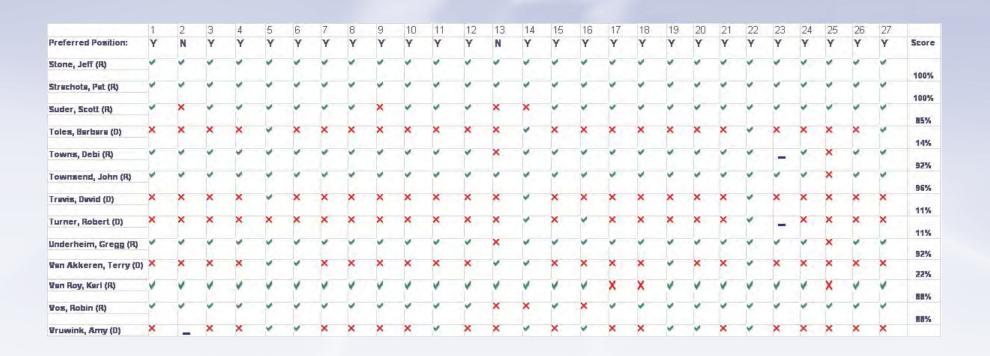
The Assembly passed a package of reforms aimed at addressing the manner in which Wisconsin tax laws are enforced and taxes are collected. This WMC-backed legislation aims to provide fairness, justice, and impartiality for business and individual taxpayers in their dealings with the Wisconsin Department of Revenue. **The Assembly passed AB 698, but unfortunately, it died in a Senate Committee.** The vote recorded is on passage.

### 24) SHAREHOLDER LIABILITY - AB 1163

The Legislature passed a WMC-backed bill to repeal the provision of Wisconsin law creating personal liability for corporate shareholders for wages owed to employees of the business. **Governor Doyle signed this WMC-backed bill into law.** The vote recorded is on passage.

### 25) TAXPAYER PROTECTION AMENDMENT - AJR 77, ASA 3

The Legislature considered various resolutions that would begin the process of amending the Wisconsin Constitution to limit state and local government spending and/or taxes. WMC strongly supported passage of a taxpayer protection amendment on first consideration during the spring floorperiod. While no single version of an amendment passed both houses of the Legislature, the votes on such a measure are historic and the fight to limit taxes and spending will begin again next session. The vote recorded is on adoption.



### 26) TAXPAYER PROTECTION AMENDMENT - AJR 77, ASA 5

The Legislature considered various resolutions that would begin the process of amending the Wisconsin Constitution to limit state and local government spending and/or taxes. WMC strongly supported passage of a taxpayer protection amendment on first consideration during the spring floorperiod. While no single version of an amendment passed both houses of the Legislature, the votes on such a measure are historic and the fight to limit taxes and spending will begin again next session. The vote recorded is on adoption.

### 27) ESTATE TAX REPEAL - AB 1154

The Assembly passed this legislation to phase out Wisconsin's estate tax, concurrent with the sunset of the federal estate tax. **Unfortunately, the Senate failed to act on this bill.** The vote recorded is on passage.

